

出國報告（出國類別：研習）

參加美國「亞太安全研究中心」研 習「高級安全合作」（Advance Security Cooperation, ASC 15-2）課 程報告

服務機關：外交部

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派赴國家：美國

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壹、前言

職前於 104 年 9 月底至 10 月奉派參加美國「亞太安全研究中心」(APCSS)「高級安全合作」課程，期間積極參與課堂討論，與各國學員互動交流，另以職在北美司承辦之「臺美全球合作暨訓練架構」(GCTF)之成立背景、成效及展望為題，撰擬學人報告，並獲全體學員投票推舉為該課程畢業代表並發表結業演說（如附件）。

該中心鼓勵學人將課程中所學與個人業務結合，並進一步將受訓期間撰擬之「學人報告」發展為業務報告，職爰撰擬「從雙邊到多邊：臺美「全球合作暨訓練架構」(GCTF)的成立與轉化」，以做為學習成果。

結訓後職持續與各國學人維繫友誼，另透過網路社群平臺持續向各國學人分享 GCTF 辦理情形，鼓勵渠等未來考慮薦員參加。以下謹就該課程內容、職參訓過程及建議與心得三部分簡要報告：

貳、APCSS 背景介紹及課程目的：美國夏威夷「亞太安全研究中心」(Asia-Pacific Center for Security Studies, APCSS，為紀念已故美國參議員井上健 2015 年 10 月改名為「井上健—亞太安全研究中心, DKI-APCSS」)係美軍太平洋司令部所屬

智庫。該中心自 1996 年起辦理有關國防安全及外交相關事務之國際課程，透過美國駐外大使館洽邀亞太國家遴派中、高階軍官及文官參加，旨在建立美國與各國政府部門中高階人員聯繫，盼在長期互動交流之基礎上，增進亞太地區安全及穩定。職參加之「高級安全合作」(Advance Security Cooperation, ASC 15-2) 訓練課程，即係該中心每年定期開設兩班次之研訓課程。

貳、研習過程及課程介紹

一、學員招募及組成：旨階訓練課程共招募來自 42 國之 114 名學人，94%來自亞太地區，6%為美國公民；其中男性比例 72%、女性比例 28；軍職人員佔 36%、執法人員佔 15%、文職人員佔 49%。我友邦包括帛琉、吉里巴斯等均派員參訓；中國大陸學員 5 人則均來自海事執法單位，官階多屬工作階層。多數學人係由美國駐該國大使館推薦，並由該中心全額負擔參訓費用及在美生活費，部分則係由美國務院補助，少數學員（如我國、日本及 1 位韓國學人）係由本國政府補助或自費參加。

二、師資：由於 APCSS 係美軍太平洋司令部 (PACOM) 智庫，多數教師係軍職人員，具至少碩士學位，亦有若干純學術背景(不擔任軍職)之教師，渠等專長多為中國研究。另值得注意者，該中心自 2015 年設外交顧問乙職，現由美國在臺協會臺北辦事處 (AIT/T) 前任副處長酈英傑 (Brent Christensen) 擔任，渠係該中心少數具外

交實務經驗之講師，酈氏除在課程中講授「美國之向亞洲再平衡政策內涵」及參與相關活動外，亦為該中心擘劃重要外賓訪問及主管出訪行程。

三、課程規畫：

- (一) 必修課程：總共包含 4 大領域 (module)，分別為「安全分析之本質」、「主要安全議題」、「亞太地區進階安全合作」以及「如何強化安全合作」；4 大領域涵蓋 22 個主題，每個主題均包括 75 分鐘之演講及 75 分鐘之分組討論。
- (二) 選修課程：學員可依自身興趣選修「中國研究」、「公共衛生」、「反恐」、「人道援助及災害防救」(HA/DR)、「南海」及「科技媒體」等主題，深入討論該等議題對亞太地區安全之影響。
- (三) 學人報告 (Fellow's Project)：為結業前必須完成之個人報告，學人必須運用課程中所學習之方法及工具，簡報內容亦須具有未來展望性。針對文官或軍職身分之學人，該中心鼓勵學人針對業務內容進行實務簡報。

四、專題演講：除原訂之課程外，該中心另邀請 PACOM 總司令哈里斯 (Harry Harris) 及美國空軍部長 Deborah Lee James 等人進行專題演講。

五、軟性行程：為建立各國學人情誼，並深入了解大洋洲文化，該中心安排全體學員赴美軍專屬沙灘 Below's Beach 進行團隊排球競賽，另安排參訪玻里尼西亞文化

中心，透過團隊合作競賽等活動，讓學人體驗跨文化合作在亞太地區之可能並深化情誼。

六、其他：由於參訓期間適逢我國國慶，承蒙駐檀香山辦事處邀請，職及國防部參訓同仁前往參加國慶酒會；職另於駐處協助下邀得韓國、印尼、馬來西亞、新加坡等國學人參加，渠等均表印象深刻。

參、觀察及心得

一、參訓有助瞭解各國關注議題，可作為我推動雙邊合作之參考：該課程內容包山包海，除傳統之安全議題外，尚涵蓋氣候變遷、反恐、毒品、洗錢防制、人口販賣、海盜、衛生醫療、環保等議題，該課程亦透過投票及分組討論方式，了解亞太各國依國情不同，而對不同安全議題之急迫感差異，如多數太平洋島國學員對氣候變遷導致海平面上升議題尤為關注，蓋此維繫其存亡；而南亞國家則對反恐及人口販運議題高度關注。此一觀察或有助瞭解各國關切議題，進而做為推動雙邊合作之參考。

二、「中」美競逐仍為核心，惟相關討論點到為止：在必修及選修課程中，各國代表對中國政府相關政策感到高度興趣，其中尤以南海、網路安全等議題最受各方關切，學人除在課堂上表達本國立場及交換意見外，對美「中」在各領域之競爭關係亦甚為關注。該課程雖以安全合作為名，惟課程設計及整體氣氛仍以「建立合作」為基調，對於中國崛起可能為區域帶來之挑戰及衝突則少有著墨，相較之下，貴賓演講內容反較能反映出美國政府及

軍方之立場（如 PACOM 總司令 Harry Harris 即提及美軍艦艇前往南海巡防等時事，用詞亦較其他課堂教師強烈）。

三、師資結構重「中」輕「東協」：該中心學術師資質量均佳，惟似以中國研究為研究重心，如 Dr. Mohan Malik、Dr. Lora Saalman(北京清華大學博士，已轉職至瑞典斯德哥爾摩和平研究中心，SIPRI)均係該中心資深及新一代之中國通代表；而軍職人員教師則多為議題專業取向，如網絡安全、氣候變遷、移民等議題之專家；相較之下，課程規畫雖然尚稱平衡，惟對於東協之瞭解較為不深入，或可見得該智庫關注重點，時值我政府推動新南向政策，未來我參訓學人或可與該中心就此交流，以達教學相長之效。

四、APCSS 校友人脈網：該中心十分重視校友網絡，受訓期間即積極鼓勵學人透過臉書、whatsapp 等網絡社交平臺建立社群，結訓後亦持續透過電子郵件等方式更新最新資訊，該中心主管及職員倘出差亞太各國，均辦理校友見面會，積極經營效有人脈網絡，用心可見一斑。

五、駐檀香山辦事處與該中心溝通順暢，受當地軍政學界敬重：APCSS 除邀請我駐處長官以貴賓身分出席各項重要活動外，亦與我次長層級訪團深入會談，均可見駐處對檀香山各智庫及政府機構之耕耘及用心。在夏威夷受訓期間，承蒙「檀」處周總領事及黃組長建財照料協助，至表感謝。

六、另職前於結訓前獲全體學人票選為結訓致詞代表，該中心若干講師及學人曾表示，渠等欣見首位來自我國之學人獲此榮譽，並稱此除係對我國外交人員之肯定外，亦如同臺灣國際地位之縮影。職於致詞中強調女性在安全議題可扮演同等重要之角色，並以建立跨文化友誼、能力建構及共享價值等三要素與學人互勉，盼在座均能在亞太安全與合作上扮演更積極之角色。

肆、建議事項

APCSS 辦理各類型訓練計畫行之有年，其課程設計、招募方式、校友人脈網絡經營以及對亞太地區文化差異之敏銳度，均十分出色，各項規畫（如校友資料庫、學人報告）除有助於參訓人員自我提升，對推展亞太國家官員交流及推廣美國軟實力均有值得學習之處，建議未來持續指派具潛力之年輕同仁前往參訓。

Director Leaf, Dr. Snedden, distinguished guests, faculty and staff of the DKI-APCSS, and my dear fellow fellows of ASC 15-2,

ALOHA!

My name is Kathy Ko. I am from Taiwan and a proud member of Seminar 3.

I am honored to stand here before you on this stage as the commencement speaker of ASC 15-2. Commencement is a moment to reflect on our learning experiences, and as a relatively young, junior, and inexperienced female fellow in security cooperation I would like to share some of my observations over the past month at the DKI APCSS.

Networking

Firstly, this program has helped us to bond and build genuine connections among ourselves. At the first day of class, when I saw more than a hundred uniformed fellows in the Lainai, I wondered “is it possible to get to know everyone's name in such a short period of time, let alone know them well?” “Can we give everybody in this big group a place where they feel comfortable to learn from each other?”

However, to my surprise, over the past few weeks, everywhere I went in Honolulu I kept seeing the smiling faces of ASC fellows greeting me, especially in the Waikele Premium Outlet.

Our friendship crosses age, gender, culture, and rank

I remember the Volleyball tournament in Bellows Beach as the key moment where we overcame our inhibitions and started to bond. Here, I would also like to remind you that, Seminar 3 beat you all on the court to claim the championship.

I also recall the enthusiasm of our seminar leaders. They planned many activities and treated us to Hawaiian goodies. The friendly atmosphere created in this way really facilitated the free exchange of ideas.

And I will never forget the events at the Lainai. From singing karaoke to the taste of the Asia-Pacific, we enjoyed each other's company and learned about our cultures and perspectives.

These events are proof that mutual understanding and respect between our cultures and nations are possible. At this place, I would like to thank and congratulate the director, faculty, and staff of the DKI APCSS for making this all possible.

Learning

The second thing I would like to share is the depth of what we learned during the course. Through 5 theme modules, we enhanced our knowledge and practiced what we learned in lectures, electives, exercises and brown bag lunches.

My key learning point over the past five weeks is the importance of communication. The lectures and exercises highlighted the complexity of many security challenges facing us due to differences in our perspectives and framing of the issue at hand. For me, this emphasizes the power of networking, mutual respect, and confidence building as the essential foundation for advanced security cooperation in the region we all share. I hope that we all will apply what we learned during the course as building blocks for future cooperation.

Shared value

Thirdly, I would like to highlight our shared values that set us apart as human beings.

Security challenges have no boundaries. We discussed how issues like cyber and health security, disaster management, terrorism, human trafficking and climate change affect us all. These challenges transcend our countries' national interests and require collective action. To meet these challenges, we need to find our common values.

Even though we are from different countries, speak different languages, are steeped in our own cultural heritage and represent different organizations with their own concerns and interests, I feel there are strong bonds among us here at DKI-APCSS.

I think it is in these bonds that we are able to find our common values. We found them when we discussed the sorrow faith of refugees; we discovered them during our proposals to help the islands in Oceania in their fight against rising sea levels and climate change.

These moments emphasized our shared values as humans, and give me faith that we can successfully cooperate to meet the challenges facing our world today. Our world is not only about our own national interests, but also about finding what we have in common as human beings.

Leadership

These three things – networking, learning, and shared values - lead me back to Secretary Deborah Lee James's speech. She argued that the three key elements of leadership in today's world are communication, international competence building and integrity.

I see these three key elements reflected in this room among the fellows I had to pleasure to learn from. In these five weeks I saw our region's future leaders in the defense sector, the military, foreign service, academia, media, and law enforcement communicating and interacting with each other, learning from each other, in order to identify our common values.

Closing

With this, I also come to the other meaning of commencement. Rather than merely reflecting on our graduation, commencement also means a new start, the beginning of the next stage.

This course has taught me that we are more than a large group of people in Waikiki or in a shopping mall. We represent the possibility of future successful regional cooperation. Based on the past five weeks filled with fond memories and friendship, I believe that, wherever and whenever we meet again, we are making the world a better place.

Mahalo for your Kokua!

Thank you!